

BEFORE THE ENVIRONMENTAL APPEALS BOARD
UNITED STATES ENVIRONMENTAL PROTECTION AGENCY
WASHINGTON, D.C.

OCT 24 2008

Environmental Appeals Board
[Signature]

In re:

Consent Agreements and Proposed
Final Orders for Animal Feeding
Operations

-) Consent Agreement and
-) Final Order
-) CAA-HQ-2005-xx
-) CERCLA-HQ-2005-xx
-) EPCRA-HQ-2005-xx
-)

ORDER AMENDING PENALTY AMOUNTS AND
CORRECTING NAMES AND ADDRESSES

I. BACKGROUND

On October 16, 2008, the Environmental Appeals Board ("Board") received a memorandum from the EPA's Office of Enforcement and Compliance Assurance ("OECA", also referred to as "Complainant") requesting, *inter alia*,¹ to approve changes to forty-one of the two thousand six hundred and twenty Consent Agreements ("Agreements") the Board has ratified in the above-captioned matter.²

¹ The same submittal requested that the Board approve a new Agreement, transfer six of the ratified Agreements, and vacate twenty-four of the Agreements. Memorandum from Granta Y. Nakayama on Consent Agreements and Proposed Final Orders for Animal Feeding Operations to Environmental Appeals Board (Oct. 16, 2008). The Board will rule on these requests in separate orders. Thus, this Order only applies to the forty-one Agreements requiring corrections.

² As of October 16, 2008, the Board had ratified eight groups of Agreements consisting of two thousand six hundred and twenty Agreements. See Consent Agreements and Proposed Final Orders for Animal Feeding Operations (EAB Jan. 27, 2006) (ratifying 20 agreements); Consent Agreements and Proposed Final Orders for Animal (continued...)

These Agreements are part of a large group of proposed agreements EPA has received in response to a nationwide offer EPA made to animal feeding operations ("AFOs") in the egg, broiler, chicken, turkey, dairy, and swine industries that meet the definition of an AFO under the Clean Water Act. See Animal Feeding Operations Consent Agreement and Final Order, 70 Fed. Reg. 4958, 4959 (Jan. 31, 2005). EPA offered AFOs the opportunity to sign consent agreements to resolve potential liabilities under the Clean Air Act ("CAA"), CAA §§ 101-618, 42 U.S.C §§ 7401-7671q, the Comprehensive Environmental Response, Compensation, and Liability Act ("CERCLA"), CERCLA §§ 101-405, 42 U.S.C. §§ 9601-967, and the Emergency Planning and Community Right-To-Know Act ("EPCRA"), EPCRA §§ 301-330, 42 U.S.C. §§ 1101-11050. See Animal Feeding Operations Consent Agreement and Final Order, 70 Fed. Reg. 4958 (Jan. 31, 2005); see also Animal Feeding Operations Consent Agreement and Final Order, 70 Fed. Reg. 40016 (July 12, 2005).

²(...continued)

Feeding Operations (EAB Apr. 17, 2006) (ratifying 702 agreements); Consent Agreements and Proposed Final Orders for Animal Feeding Operations (EAB May 5, 2006) (ratifying 286 agreements); Consent Agreements and Proposed Final Orders for Animal Feeding Operations (EAB July 19, 2006) (ratifying 1,205 agreements); Consent Agreements and Proposed Final Orders for Animal Feeding Operations (EAB, Aug. 7, 2006) (ratifying 353 agreements); Consent Agreement and Proposed Final Order for Animal Feeding Operations - Foster Brothers Farm, Inc. (EAB Aug. 17, 2006) (ratifying 1 agreement); Consent Agreement and Proposed Final Order for Animal Feeding Operations - Seaboard Farms LP (EAB Aug. 21, 2006) (ratifying 1 agreement); Consent Agreements and Proposed Final Orders for Animal Feeding Operations (EAB Dec. 16, 2006) (ratifying 52 agreements).

Under the model agreement published in the January 31, 2005 Federal Register notice, participating AFOs will pay a civil penalty based on the number and size of the farms and the number of animals at each AFO covered by the Agreement, in accordance with a table set forth therein. The Final Orders ratifying the two thousand six hundred and twenty Agreements set forth the penalty amounts assessed against each of these Respondents.

In its memorandum, OECA represents that the penalty amounts assessed against twenty-five Respondents were miscalculated.³ OECA explains that the miscalculated penalty amounts were largely caused by incorrect and/or ambiguous information submitted by Respondents. OECA also explains that Respondents providing incorrect or ambiguous information also led OECA to incorrectly caption sixteen Agreements with respect to the Respondents' names and/or addresses.⁴ OECA requests that the Board amend the

³ OECA provided a table identifying the twenty-five Respondents, setting forth the new penalty amounts, and explaining the reasons for the penalty change. See Attachment B (Penalty Correction Table) to Memorandum from Granta Y. Nakayama on Consent Agreements and Proposed Final Orders for Animal Feeding Operations to Environmental Appeals Board (Oct. 16, 2008). This attachment has been incorporated into this Order as Attachment 1.

⁴ OECA also provided a table identifying the sixteen Agreements with incorrect captions. See Attachment C (Respondent Name and Address Corrections Table) to Memorandum from Granta Y. Nakayama on Consent Agreements and Proposed Final Orders for Animal Feeding Operations to Environmental Appeals Board (Oct. 16, 2008). This attachment has been incorporated into this Order as Attachment 2.

Agreements and Final Orders for these Respondents as provided in Attachments 1 and 2 of this Order.

II. ORDER

Upon consideration of the foregoing, the Board hereby **AMENDS** the penalty amounts of the twenty-five Agreements listed in Attachment 1 of this Order, in the manner indicated in that attachment. The Board also **CORRECTS** the Name and Addresses in the Agreements listed in Attachment 2 of this Order, in the manner this attachment prescribes. The corresponding Final Orders are hereby amended and corrected accordingly.

In addition, the Board orders Complainant to serve, and certify service of this Order to, all the Respondents listed in Attachments 1 and 2.

So ordered.

ENVIRONMENTAL APPEALS BOARD

Dated: 10/24/08

By: 
Edward E. Reich
Environmental Appeals Judge

Business Confidentiality Asserted¹

Penalty Corrections Table

| Docket Number | Respondent Name | Address (and Corrected Name/Respondent if Appropriate) | Old Penalty | New Penalty | Justification |
|---------------|-------------------------------|--|-------------|-------------|---|
| 0118 | Carolina Bay, LLC | Carolina Bay Ltd. 1807-21 Wrightsville Ave. Wilmington, NC 28403 | \$1,000 | \$500 | Incorrectly assessed a penalty for 1 farm 10x above the large CAFO threshold (hereinafter "threshold") when Respondent has 1 farm above the threshold |
| 0144 | I & I Farms | R&M Farms 1034 Fields Rd. Tar Heel, NC 28932 | \$500 | \$200 | Incorrectly assessed a penalty for 1 farm above the threshold when Respondent has 1 farm below the threshold |
| 0175 | Kenneth Cox Farms | 381 Barbee Rd. Richlands, NC 28574 | \$500 | \$200 | Incorrectly assessed a penalty for 1 farm above the threshold when Respondent has 1 farm below the threshold |
| 0244 | Richard Benda | 85162 580 th Ave. Jackson, MN 56143 | \$500 | \$200 | Incorrectly assessed a penalty for 1 farm below the threshold when Respondent has 1 farm above the threshold |
| 0261 | D & D Farms | 4141 Richfield Center Rd. Berkey, OH 43504 | \$500 | \$200 | Incorrectly assessed a penalty for 1 farm below the threshold when Respondent has 1 farm above the threshold |
| 0802 | Manning Bros. Dairy | P.O. Box 712 Maybank, TX 75147 | \$500 | \$200 | Incorrectly assessed a penalty for 1 farm above the threshold when Respondent has 1 farm below the threshold |
| 0803 | Charles Van Der Kooi Dairy | 1563 West Buckingham Dr. Hanford, CA 93230 | \$1,500 | \$500 | Incorrectly assessed a penalty for 1 farm below the threshold and 1 farm 10x above the threshold when Respondent has 1 farm above the threshold |
| 0824 | Palla Rosa Farming Co. | Palla Rosa Dairy #3, LP 5555 Houghton Rd. Bakersfield, CA 93313 | \$200 | \$500 | Incorrectly assessed a penalty for 1 farm below the threshold when Respondent has 1 farm above the threshold |
| 0827 | J&R Dairy | 4403 Bear Mountain Blvd. Bakersfield, CA 93313 | \$200 | \$500 | Incorrectly assessed a penalty for 1 farm below the threshold when Respondent has 1 farm above the threshold |

¹ Several Respondents asserted business confidentiality claims over the number of farms covered by their Agreements – this information has been removed from this version of the document

Business Confidentiality Asserted¹

Penalty Corrections Table

| Docket Number | Respondent Name (and Corrected Name/Respondent if Appropriate) | Address (and Corrected Name/Respondent if Appropriate) | Old Penalty | New Penalty | Justification |
|---------------|---|--|-------------|-------------|---|
| 0866 | G3 Dairy | 5829 E. Panama Ln. Bakersfield, CA 93307 | \$200 | \$500 | Incorrectly assessed a penalty for 1 farm below the threshold when Respondent has 1 farm above the threshold |
| 0879 | West Star Ranch | 15914 Legacy Ct. Bakersfield, CA 93314 | \$1,000 | \$500 | Incorrectly assessed a penalty for 1 farm 10x above the large CAFO threshold when Respondent has 1 farm above the threshold |
| 1044 | Bear Mountain Dairy | 4551 Bear Mountain Blvd. Bakersfield, CA 93313 | \$200 | \$500 | Incorrectly assessed a penalty for 1 farm below the threshold when Respondent has 1 farm above the threshold |
| 1366 | Penton Farms | Quality Pork, LLP P.O. Box 152 Algona, IA 50511 | \$500 | \$1,000 | |
| 1581 | Heimerl Farms, LTD | 3891 Mink Rd. Johnstown, OH 43031 | \$1,000 | \$200 | |
| 1617 | Wilhoite Family Farms, LLC | 1025 East 375 North Lebanon, IN 46052 | \$4,500 | \$3,000 | |
| 1768 | DM Farms of Rose Hill LLC | P.O. Box 566 Nevada, MO 64775 | \$8,500 | \$9,500 | |
| 2180 | Hollbrook Farms | 1257 St. Rt. 67 Waynesfield, OH 45896 | \$200 | \$1,000 | |

¹ Several Respondents asserted business confidentiality claims over the number of farms covered by their Agreements – this information has been removed from this version of the document

Business Confidentiality Asserted¹

Penalty Corrections Table

| Docket Number | Respondent Name | Address (and Corrected Name/Respondent if Appropriate) | Old Penalty | New Penalty | Justification |
|---------------|-------------------|--|-------------|-------------|---|
| 2303 | Parmerton Dairy | Leslie's Dairy c/o Martin Alvarez P.O. Box 844 Friona, TX 79305 | \$500 | \$200 | |
| 2551 | Copper Farms | 4226 Red River W Grove Rd. Arcanum, OH 45304 | \$1,000 | \$200 | Incorrectly assessed a penalty for 2 farms above the threshold when Respondent has 1 farm below the threshold |
| 2553 | Doug Veit | 11862 County Road 4005 Tebbetts, MO 65080 | \$500 | \$200 | |
| 2565 | Donald L. Hershey | Donald C. Hershey 255 Plane Tree Dr. Lancaster, PA 17603 | \$1,000 | \$2,000 | |
| 2634 | Rainbow Farms | c/o Doug Heacock 4222 Township Road 114 Cardington, OH 43315 | \$500 | \$200 | |
| 2689 | Balsam Coop | 1116 250 th St. Rockford, IA 50468 | \$1,000 | \$500 | |
| 2690 | Dircks Farms Inc. | 1380 120 th St. Clarence, IA 52216 | \$200 | \$2,000 | |
| 2729 | Starmer Farms | P.O. Box 85 Hoffman, MN 56339 | \$2,000 | \$1,500 | |

¹ Several Respondents asserted business confidentiality claims over the number of farms covered by their Agreements – this information has been removed from this version of the document

Respondent Name and Address Corrections Table

| Docket Number | Name Correction | Address Correction | From (Address) | To (Address) | Justification |
|---------------|-----------------|--------------------|--|--|--|
| 0118 | X | X | Carolina Bay, LLC 2551 Exam Rd. NW Ash, NC 28420 | Carolina Bay Ltd. 3807-21 Wrightsville Ave. Wilmington, NC 28403 | Respondent's business changed names |
| 0144 | X | X | I & I Farms 1015 Fields Rd. Tar Heel, NC 28392 | R & M Farms c/o Michael Inman 1034 Fields Rd. Tar Heel, NC 28392 and | I & I (originally owned by three brothers) submitted one Agreement; in December 2006 following EAB approval of the Agreement, one brother left the operation; at that point, the farm was split between the remaining two brothers. Each brother now controls four hog houses on the farm originally covered by the Agreement. |
| 0149 | X | X | Premium Standard Farms 623 Southeast Blvd. Clinton, NC 28328 | Danny Mitchell 249 Clayton Rd. Princeton, NC 27569 | Kenneth Inman Farms c/o Kenneth Inman 1143 Fields Rd. Tar Heel, NC 28392 |
| 0542 | | X | VM Hogs LLC 439 L. Ave. Churdan, IA 50050 | VM Hogs LLC c/o Paul Vogel 202 4 th St. Lohrville, IA 51453 | Respondent incorrectly filled out the Agreement in his integrator's name |
| 0824 | X | | Palla Rosa Farming Co. 5555 Houghton Rd. Bakersfield, CA 93313 | Palla Rosa Dairy #3, LP 5555 Houghton Rd. Bakersfield, CA 93313 | Respondent's business changed names |
| 2000 | | X | Huling Farm 3020 Oak Ave. Garner, IA 50438-8561 | Huling Farm c/o Richard Formanek 1165 270 th St. Brit, IA 50423 | |
| 2071 | | X | Miles Farm, LLC RR 1 Box 2 Marshall, MO 65340 | Miles Farm, LLC Rt. 2, Box 17G Marshall, MO 65340 | |

Respondent Name and Address Corrections Table

| Docket Number | Name Correction | Address Correction | From (Address) | To (Address) | Justification |
|---------------|-----------------|--------------------|--|---|--|
| 2088 | | X | Pleasant Pork, LLC 126 Washington Eldora, IA 50627 | Pleasant Pork, LLC c/o David McClellan P.O. Box 444 Eldora, IA 50267 | |
| 2208 | X | | Reeves Farm 00196 Amsterdam Rd. Minster, OH 45865 | John Bruns 00196 Amsterdam Rd. Minster, OH 45865 | Agreement was incorrectly captioned |
| 2318 | | X | J & J Dairy Development 419 S. Commercial Portales, NM 88130 | J & J Dairy Development 42547 U.S. Highway 70 Portales, NM 88130 | |
| 2424 | | X | J & J Dairy 419 S. Commercial Portales, NM 88130 | J & J Dairy 42547 U.S. Highway 70 Portales, NM 88130 | |
| 2452 | X | X | Murphy-Brown P.O. Box 856 Warsaw, NC 28398 | Rudy Harrelson Farms c/o Rudy Harrelson 14262 Highway 19 Nichols, SC 29581 | Respondent incorrectly filled out the Agreement in his integrator's name |
| 2565 | X | | Donald L. Hershey 255 Plane Tree Dr. Lancaster, PA 17603 | Donald C. Hershey 255 Plane Tree Dr. Lancaster, PA 17603 | |
| 2566 | X | X | Wenger's Feed Mill Inc. P.O. Box 26 Rheems, PA 17570 | Jere L. Hoover 287 Conowingo Rd. Quarryville, PA 17566 | Respondent incorrectly filled out the Agreement in his integrator's name |
| 2634 | | X | Rainbow Farms 1485 State Route 529 Cardington, OH 43315 | Rainbow Farms c/o Doug Heacock 4222 Township Road 134 Cardington, OH 43315 | |
| 2735 | | X | Ed Raszkowski 7499 E. 1000 N. Union City, IN 47390 | Ed Raszkowski 1622 West Sunset Avenue Union City, IA 47390 | |

CERTIFICATE OF SERVICE

I hereby certify that copies of the foregoing Order Amending Penalty Amounts and Correcting Names and Addresses in the matter of Consent Agreements and Proposed Final Orders for Animal Feeding Operations, were sent to the following persons in the manner indicated:

By Interoffice Mail
(and copy by facsimile):

Bernadette Rappold
Tim Sullivan
Special Litigation & Projects
Division
Office of Civil Enforcement (2248-A)
U.S. Environmental Protection
Agency
1200 Pennsylvania Ave., NW
Washington, DC 20460

FAX: (202) 564-0010

Dated: OCT 24 2008

Annette Duncan
Secretary